

# Post-Conflict Fund

**ANNUAL REPORT**  
Fiscal Year 2004



THE WORLD BANK



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**Post-Conflict Fund**

*A Trust Fund for Assisting Conflict-Affected Countries*

Development Grant Facility  
The World Bank  
August 2004

In FY04 the PCF allocated \$8.5 million through 16 newly approved grants, 2 additional allocations to existing grants, and disbursed a total of \$10.6 million across the current portfolio. As of July 15, 2004, the PCF had approved a total of \$66.7 million for one hundred and thirty-six grants. Of the total approved, \$58.7 million has been committed and \$56 million has been disbursed.

# Post-Conflict Fund

## ANNUAL REPORT Fiscal Year 2004



This report provides an overview of the Post-Conflict Fund (PCF) in FY04\* including newly approved grants and other activities undertaken by the secretariat. The PCF was established in 1997 to support innovative work in uncertain and fragile conflict-affected societies which may often not be possible under regular World Bank projects. The PCF supports planning, piloting and analysis of ground-breaking activities through funding to governments and partner organizations in the forefront of this work including nongovernmental organizations, United Nations agencies, transitional authorities, governmental institutions and civil society groups. The emphasis is on speed and flexibility in activities promoting the transition from conflict to peace and economic growth without sacrificing quality. Since 1997 the PCF has received an accumulated amount of \$57.5 million from the World Bank Development Grant Facility (DGF) and an additional \$5.8 million from bilateral and multilateral donors.

This year the PCF secretariat and committee also took on administration of the \$25 million Low Income Countries under Stress (LICUS) Trust Fund. Most of the eligible countries are conflict-affected so administration by the PCF secretariat under the guidance of the PCF committee has ensured consistency and complementarity in the World Bank's approach to these vulnerable clients.

\*The World Bank Fiscal Year 2004 (FY04) covers the period from July 1, 2003 to June 30, 2004.



During FY04 the PCF engaged in new areas and countries while maintaining its support to on-going operations in thirty-eight conflict-affected countries. Some examples of new activities funded by the PCF include:

## New Areas New Countries



Information on all past and current PCF grants can be found in the PCF Grant Database at: [www.worldbank.org/PCF](http://www.worldbank.org/PCF)

### Iraq

#### Micro Credit to Iraqi Widows

This grant assists young widows with children recently affected by conflict to restore their livelihoods. The project will improve the incomes of widows in the city of Diwaniyah by providing them with micro credit to start their own businesses or with training to develop or upgrade the skills needed to enter the local job market. This project could be extended elsewhere in Iraq as the need for such assistance is urgent and country-wide. The \$50,000 grant is expected to be fully implemented within 6 months. The Iraqi Widows Organization is carrying out the project which has resulted in the first disbursement of in-country Bank assistance of its kind in the reconstruction program.

### Sudan

#### The Nuba Mountains Community Empowerment Project (CEP)

The CEP finances community-led reconstruction efforts and support to the Nuba

Mountains Program for Advancing Conflict Transformation (NMPACT) coordination mechanism. It focuses on community empowerment through building partnership between parties in conflict and local authorities. The grant consists of two components: (1) a pilot community empowerment fund; and (2) the establishment of a participatory monitoring and evaluation system. This project was approved in December 2003 for \$1.5 million over FYs 04-06 and is being implemented by UNDP Khartoum and NMPACT.

### Philippines

#### The Mindanao Reconstruction and Development Fund (MRDF)

This grant resulted from the Philippines Government's request for World Bank assistance in the establishment of, and contribution to, a multi-donor trust fund for post-conflict reconstruction in Mindanao. The PCF's financial contribution to the MRDF will provide start-up resources and catalyze other donor contributions. The grant will also cover

the cost of establishing the MRDF, the design and implementation of several initial sub-projects, capacity building of key stakeholders and a communications program. A total of about \$40-50 million is expected to be leveraged. This project was approved in December 2003 for \$650,000 and is executed by the World Bank.

## Guatemala

### Peace and Development in Baja Verapaz Project

This project will promote and build dialogue between rural actors and the Government as a means of addressing peace and development in rural communities. It has three components: (i) to provide conflict prevention and resolution training for local village officials; (ii) to summarize and compile previous studies conducted in the region to determine the wealth of participatory development; and (iii) to support a two-day peace and development conference for all parties involved. The conference will provide an open forum to discuss the development agenda for Baja Verapaz and the relevance of the Peace Accords. This project was approved in February 2004 for \$60,000 and is being implemented by the Archdiocese of Las Verapaces.

## Côte d'Ivoire

### Community Reintegration Pilot Project

After a politically turbulent few years, Côte d'Ivoire sunk into civil war following an uprising by part of the army in September 2002. The conflict was of low intensity but

still managed to divide the country into two. In September 2003, the PCF approved this pilot project that aims to develop and test effective models of community-based reintegration and reconciliation in the region of Bouaké (center-north part of the country). It funds community sub-projects and initiatives to promote social cohesion as well as studies to gain a better understanding of displacement and social vulnerability created by the conflict. The \$538,690 grant is being implemented by CARE USA.

## Central Asia

### Regional Perception Survey of Conflict Prevention and Cooperation

The grant is designed to increase cooperation and integration in Central Asia, as well as to mitigate conflict in the region by funding a regional survey on attitudes toward conflict prevention and cooperation. It will create a baseline for future monitoring of public perceptions of efforts to foster integration and cooperation within and between the five Central Asian countries of Kazakhstan, Kyrgyz Republic, Tajikistan, Turkmenistan and Uzbekistan. One of the key issues to be surveyed is how various stakeholders perceive the break-up of the Soviet Union and the opportunities, costs and benefits of regional cooperation that may arise. The results will provide input to the World Bank's policy and country assistance strategies (CAS) and the UNDP's Human Development Report in Central Asia. This \$99,700 grant is financed under the Swiss contribution to the PCF and implemented by Counterpart International.

PCF  
Grants  
Approved  
in FY04\*

Country	Implementing Agency	Grant Title	Amount USD
Global	Harvard Program in Refugee Trauma	Mental Health Recovery of Post-Conflict Societies	250,000
Congo-Brazzaville	FAO	Emergency Support for the Integration of Unemployed Youth into the Agricultural Sector in the Republic of Congo	500,000
Timor Leste	Ministry of Planning & Finance	Policy Preparation for Military Veterans	70,000
Congo-Brazzaville	UNDP	Community Action for Reintegration and Recovery of Youth and Women	500,000
Timor Leste	Ministry of Education, Culture, Youth, and Sports	Leadership Capacity Building for Economic Development (LED)	250,000
Comoros	UNDP-Comoros	Social and Economic Reinsertion of Anjouese ex-Militia	50,000
Côte d'Ivoire	UNICEF	Reintegration of Children Associated with the Armed Groups and Forces	247,850
Côte d'Ivoire	CARE-USA	Community Reintegration Pilot Project	538,690
Guatemala	Archdiocese of Las Verapaces	Peace and Development in Baja Verapaz Project	60,000
Côte d'Ivoire	Ministry of Finance/CNDDR (Commission Nationale pour le DDR)	Support to establishing National Program for Disarmament, Demobilization and Reintegration (DDR) Program	100,000
Sudan	UNDP	Nuba Mountains Community Empowerment Project	1,505,160
Mindanao/Philippines	World Bank-executed	Mindanao Reconstruction and Development Fund (MRDF)	650,000
Sierra Leone	National Committee for DDR	Independent Evaluation of DDR Program	75,000
Comoros	UNDP-Comoros	Transitional Support to Comoros Economic Management	250,000
Burundi	Fondation pour l'Unité, la Paix et la Démocratie	Support to the Reintegration of Returning Refugees and Displaced People	100,000
Iraq	Iraqi Widows Organization	Micro Credit to Iraqi Widows	50,000
Central Asia	Counterpart International	Regional Attitudinal Study of Conflict Prevention and Cooperation in Central Asia	99,700

Since FY04, the PCF is responsible for administering the LICUS Trust Fund.

LICUS  
Grants  
Approved  
in FY04\*\*

Country	Implementing Agency	Grant Title	Amount USD
Liberia	Mercy Corps	Community Empowerment Project	1,177,670
Comoros	UNDP-Comoros	Capacity Building support to the Comorian Transition Process	99,400
Liberia	Ministry of Finance	Support for Economic Management & Development Strategy	1,035,000
Liberia	World Bank-executed	Public Financial Management Reform	465,000

\* Includes new grants and additional allocations to the existing grants actually approved in FY04 (July 2003–June 2004). The list does not include FY04 allocations approved in earlier years.

\*\* Includes new grants approved in FY04 (July 2003–June 2004).



In an effort to better capture and share knowledge generated by PCF grants, the PCF Secretariat emphasizes learning by disseminating best practices and innovative approaches from on-going and executed PCF grants.

## Learning from the Field



Below is a summary of activities and products—PCF Occasional Notes, Independent Evaluations, Mid-Term Reviews and Special Reports—intended to capture operational experience and best practices from PCF-financed projects and to improve the techniques and tools that enable us to learn from those projects.

These and other resources can be found in the Learning from the Field section at: [www.worldbank.org/PCF](http://www.worldbank.org/PCF)

### Reviews of PCF Portfolios in Timor Leste, Afghanistan and the Democratic Republic of Congo

**The Post-Conflict Fund in Timor Leste: Portfolio Performance and Review of Experience, June 2004**, was undertaken by a representative of the World Bank's Development Grant Facility (DGF), the main source of World Bank funding for the PCF. The review found that the PCF played a decisive role at "key juncture in Timor reconstruction" by providing quick funding and allowing the World Bank to engage rapidly in the country. PCF grants offered a "roadmap" for key and strategic interventions responding to long-standing needs as well as unforeseen issues.

Activities financed by the PCF ranged from needs assessment, capacity building for leadership, demobilization, veterans issues and opportunities for youth. The review also found that even if PCF grants catalyzed some co-financing, they didn't mobilize the expected level of resources for longer-term reconstruction, implying the need for more resources through an expanded PCF or more flexible use of IDA.

The **Reviews of PCF Portfolios in Afghanistan and the Democratic Republic of Congo** drew similar findings to those emerging from the Timor review. In these countries, PCF grants were instrumental in addressing pressing needs and strategic issues and in allowing timely World Bank engagement.

The **Somalia Socio-Economic Survey, Watching Brief Report No. 1, 2003**, financed through a PCF grant to UNDP, is the outcome of a nationwide, multi-sector household survey and provides statistics on demographic and housing characteristics, access to basic services, household income and employment, modes of communication and women's

participation in family decision making among many other things. This household survey is the first of its kind in Somalia for over two decades. The **Somalia Reproductive Health Survey Report (Draft) 2002-2003, Watching Brief Report No. 2, 2004**, financed by UNFPA with additional support from a PCF grant to UNDP, is the product of a household survey on reproductive health with special reference to vulnerable population of Somalia. The data relates to female reproductive health aspects including fertility, mother and child health care, female genital mutilation and female knowledge of HIV/AIDS among other things.

**From Displacement to Empowerment: Working with those Directly Affected by the Armed Conflict in Mindanao, Philippines External Evaluation, October 2003**, assesses implementation of the Mindanao Social Assessment and the pilot project on community-level development financed by a PCF grant. This evaluation discusses in detail the opportunities and lessons learned from working with displaced and conflict-affected populations in Mindanao.

**Evaluation Report of Two Rehabilitation Programs in Kisangani, Democratic Republic of Congo, March 2004**, assesses the advantages and pitfalls of two different approaches in undertaking rehabilitation activities in Kisangani and its surrounding areas: one adopted a community-level labor intensive approach, the other targeted the private sector.

### **Collaboration between PCF and CARE International, March/July 2004.**

The PCF Secretariat also piloted the Real Time Evaluation (RTE) methodology in a PCF grant in **Côte d'Ivoire** in a partnership with CARE International, in an attempt to test the benefits of RTE for a development project in a conflict-affected country.

The PCF Secretariat also participated in the supervision mission of **Georgia Self Reliance Fund (GSRF) for Internally Displaced Persons** (\$1,186,554 including \$850,000 of contributions from Switzerland, UNHCR and UNDP). The GSRF's objective was to pilot concepts for improving the living conditions of internally displaced persons (IDPs) in Georgia by enhancing their self-reliance, integration and community cohesion, through supporting income generation and community development. The GSRF financed a number of micro-grants approved by GSRF Steering Committee which included representatives of Government and donor agencies. The micro-grants have had a tremendous positive impact on displaced and local populations and made a big change in people's living conditions, psychological and physical state, as well as in their ability to become economically independent and self-reliable. However, GSRF has been less successful as a pilot which would pave the way for a larger broad-based initiative addressing the IDPs problem in a comprehensive manner, as it is not likely to be scaled up in the absence of political consensus on resolution of the IDPs issues.

## LEARNING FROM THE FIELD

### Knowledge from PCF Grants

In FY04, PCF grants produced a variety of independent evaluations, mid-term reviews and other relevant documents extracting knowledge from on-going or past projects. These documents are a valuable source to practitioners inside and outside the World Bank offering best practices and lessons learned often in new areas of involvement for the conflict and development agenda. The following are the evaluation reports completed in this fiscal year.

1. Democratic Republic of Congo: Evaluation Report of Two Rehabilitation Programs in Kisangani (in French), Democratic Republic of Congo, March 2004.
2. Republic of Serbia and Montenegro: Can Things Come Together Again? Evaluation Report of the Southern Serbia Municipal Improvement and Recovery Program, January 2004.
3. Democratic Republic of Congo: Program of Demobilization and Social and Economic Reinsertion of Vulnerable Ex-Combatants, Evaluation Report, September 2003.
4. Nigeria: Conflict Analysis in Nigeria, Independent Evaluation, February 2004.
5. Sri Lanka: Landmine Action Project, Independent Evaluation, November 2003.

In addition, several independent evaluations and mid-term reviews of PCF grants in Burundi, Timor Leste, Somalia, Northern Albania and Kosovo, and Colombia are to be completed in the months ahead.

PCF Grants Evaluations and other related documents are available at our website's Learning from the Field section.

PCF grants often have a life span of two or more years. PCF multi-phase grants involve periodic (annual or mid-term) reviews of the grants' progress and additional allocation of grant funds by the PCF Committee. PCF currently has ninety-two grants under implementation in thirty-eight countries.

## Work in Progress: Multi-Year Grants



Some PCF grants under implementation are presented below showing the diversity of approaches and activities implemented by our partners.

### Northern Albania & Kosovo

#### Supporting Conflict Prevention and Social Cohesion through Early Childhood Development

More than a dozen community-based centers have opened and more than 25 educators have been trained since this grant was launched in 2002. The Early Childhood Care and Development (ECCD) initiative is an integrated approach which recognizes that infants and toddlers have mutually reinforcing needs of safety, food, education, health, and of a caring environment. The objective of this grant is to improve access of deprived children to ECCD activities in Northern Albania and rural Kosovo and to support social cohesion and conflict prevention through community dynamics generated by ECCD activities. The \$550,000 grant, executed by UNICEF, is

funding community centers for children irrespective of ethnic, gender or ability differences. Now, in its third year, the grant continues to encourage a more effective response from community leaders, NGOs and government authorities. The grant also enhances the role of women as mediators and representatives of non-violent conflict resolution. The project is expected to be completed by December 2005.

### Haiti

#### Community Driven Development Pilot Project

Despite political and economic instability in Haiti, the Community Driven Development (CDD) Pilot Project has provided innovative approaches to some of the country's rural areas. In effort to prevent further deterioration of socio-economic conditions, this CDD pilot, implemented by the Pan American Development Foundation, has created a channel for methods and techniques designed to improve the well-being and incomes of the

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rural poor. From providing better access to basic social and economic infrastructure to identifying and prioritizing their collective needs, this grant provides the tools necessary for establishing a better livelihood in their community. Launched in 2003, the grant supports local governance and encourages citizens to be part of the decision-making process. The \$1,025,000 grant is expected to be completed by 2005.

## Colombia

### Protection of Patrimonial Assets of Colombia's Internally Displaced Population

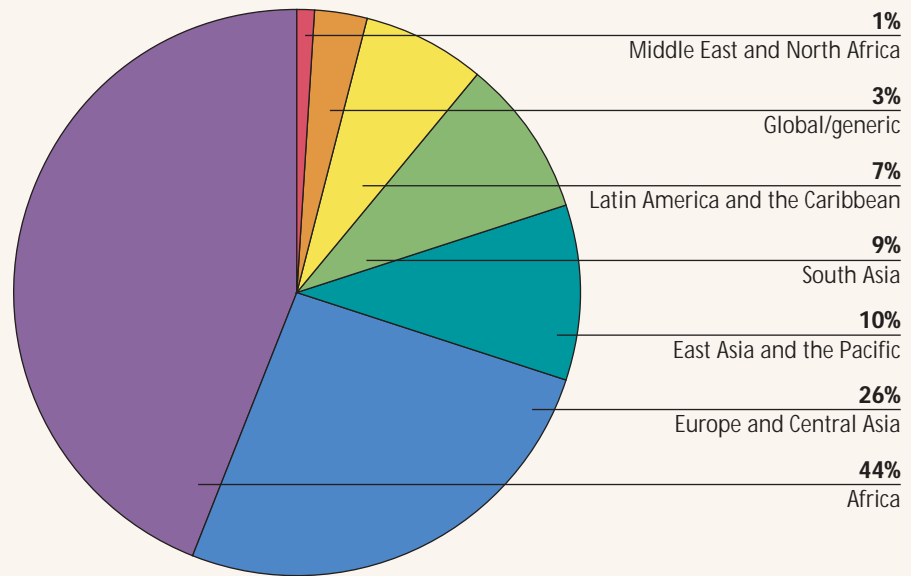
Forced displacement, mainly as a result of the armed conflict, has had a major social and economic impact in Colombia. Displacement has disrupted production, income and employ-

ment, forcing migration to urban centers and contributing to poverty. This grant, approved for \$809,658 is implemented by the government's *Red de Solidaridad Social* and a number of partner agencies. It provides seed capital for the development of methodologies and procedures to protect patrimonial assets belonging to displaced population or those at risk of being displaced. These approaches will be piloted in five different areas of the country where high risk of displacement exists. The areas will be selected to reflect the different systems of land tenure and Colombia's cultural diversity. The grant is also developing participatory methodologies and tools to recover information on abandoned land and assets of the displaced. Running until June 2005 the project will provide both an early warning mechanism and follow-up measures to protect the displaced whose security and assets are under threat.

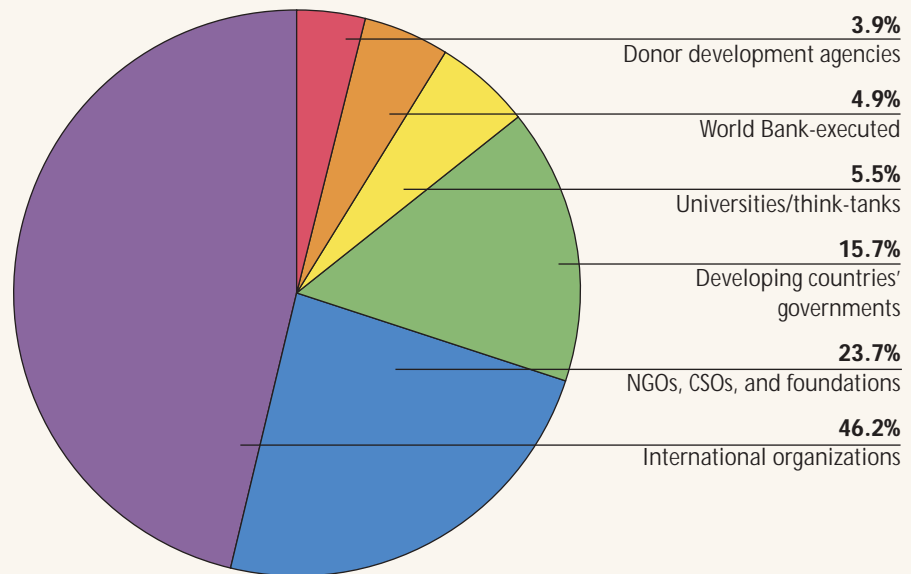
# PCF in Numbers



## PCF GRANT APPROVALS BY REGIONS, FY98-05



## PCF GRANTS IMPLEMENTING AGENCIES, FY98-05



This section shows the distribution of approvals by the regions and fiscal years and summarizes the overall PCF grant approvals during FY 98-05\* and donor contributions.

\* Includes approvals for future fiscal years.

PCF Approvals by Fiscal Year\*

FY	FY98	FY99	FY00	FY01	FY02	FY03	FY04 **	FY05	FY06***	Total
Amount										
USD	2,005,000	5,143,146	14,228,056	7,937,183	3,383,892	11,816,970	8,489,535	3,102,311	605,160	66,711,253
No. of grants	6	25	22	21	28	16	16	2		136

\* As of August 2004.  
 \*\* Number of grants represents newly approved grants only.  
 \*\*\* No new grants were approved for FY06; the amount shown represents annual installments approved in earlier years.

Donor Contributions to PCF, FY00-05

Donor	Beneficiary	Amount of Contribution, USD						Grand Total
		FY00	FY01	FY02	FY03	FY04	FY05	
Switzerland	Kosovo	603,428	647,935					
Netherlands	Kosovo		2,000,000					
Belgium	Great Lakes region		1,117,531					
Switzerland	Georgia		207,942					
Switzerland	Global				266,667	333,333	400,000	
UNDP	Georgia		200,000	300,000				
UNHCR	Georgia			150,000				
<b>Total</b>		<b>603,428</b>	<b>4,323,408</b>	<b>300,000</b>	<b>266,667</b>	<b>333,333</b>	<b>400,000</b>	<b>6,226,836</b>

# PCF Grants Implementing Agencies



## DEVELOPING COUNTRY GOVERNMENTS

Afghanistan Interim Authority/Afghan Assistance  
Coordination Authority  
Commission for Real Property Claims of Displaced Persons  
and Refugees, Bosnia & Herzegovina  
Commission for National Reconciliation, Tajikistan  
East Timor Transitional Administration  
Government of Albania  
Government of Burundi  
Government of Cambodia  
Government of Côte d'Ivoire  
Government of Democratic Republic of Congo  
Government of Eritrea  
Government of Indonesia  
Government of Liberia  
Government of Macedonia  
Government of Philippines  
Government of Republic of Congo  
Government of Republic of Georgia  
Government of Sierra Leone  
Government of South Africa  
Government of Timor Leste  
Peru-Ecuador: Binational Commission for the Development  
of the Frontier

## UNIVERSITIES AND THINK-TANKS

Brookdale Institute  
Cambodia Development Resource Institute (CDRI)  
Harvard Program Refugee Trauma  
Kenya Institute of Public Policy Research and Analysis  
Notre Dame University  
NYU Center for International Cooperation  
Oxford University (Center for the Study of  
African Economies)  
Peace Research Institute of Norway (PRIO)  
Princeton University  
Stanford University  
University of California at San Diego  
University of Dallas  
Yale University  
Woodrow Wilson Center

## DONOR DEVELOPMENT AGENCIES

Brookdale Institute  
Cambodia Development Resource Institute (CDRI)  
Harvard Program Refugee Trauma  
Kenya Institute of Public Policy Research and Analysis  
Notre Dame University  
NYU Center for International Cooperation  
Oxford University (Center for the Study of African Economies)  
Peace Research Institute of Norway (PRIO)  
Princeton University  
Stanford University  
University of California at San Diego  
University of Dallas  
Yale University  
Woodrow Wilson Center

## INTERNATIONAL ORGANIZATIONS

Asian Development Bank  
International Committee of the Red Cross (ICRC)  
International Federation of Red Cross (IFRC)  
International Labor Organization (ILO)  
International Organization for Migration (IOM)  
Food and Agriculture Organization (FAO)  
Organization of American States (OAS)  
Pan-American Health Organization (PAHO)  
UNICEF  
UNFPA  
UNDP  
UNDPKO  
UNHCR  
UNMIK - UN Interim Administration in Kosovo  
UNOPS  
United Nations Mission in Congo (MONUC)  
UN Economic and Social Commission for Western Asia (ESCWA)  
World Links Organization

## NGOs, CSOs AND FOUNDATIONS

ACTIONAID  
Action Contre La Faim  
Aceh NGO Forum, Indonesia  
Atlas Logistique  
Arias Foundation for Peace and Human Progress  
Arch Diocese of Las Verapaces, Guatemala  
Australian Volunteers International  
African Women Alliance for Mobilizing Action  
BHB Assist. Foundation (Soros Kosovo Foundation for  
Open Society)  
Bonn International Center for Conversion  
Catholic Relief Services (CRS)  
CARE  
Center for Conflict Resolution, South Africa  
Center for Liberal-Democratic Studies, FR Yugoslavia  
Centro de Estudios Internacionales, Nicaragua  
Collaborative for Development Action  
Comunità di Sant'Egidio, Italy  
Community and Family Services International (CFSI)  
Counterpart International  
Curriculum Corporation  
Economic Cooperation Foundation  
Friends of Bosnia  
Fondation pour l'Unité, la Paix et la Démocratie, Burundi  
Gisplan, Croatia  
Groupe de Recherches et d'Echanges Technologiques (GRET)  
Humanitarian Affairs Review Journal  
Indonesian National Commission on Violence  
Against Women  
Institut d'Economie Industrielle (IDEI)  
Iraqi Widows Organization  
Knitting Together Nations, Sarajevo  
Media Action International  
Oxfam  
Panos Institute, Washington DC  
Pan American Development Foundation (PADF)  
Red de Solidaridad Social (RSS), Colombia  
Save the Children  
Self Reliance Fund, Republic of Georgia  
Swedish Committee for Afghanistan (SCA)  
Synergies Africa  
Transcultural Psychosocial Organisation

CPR

Conflict Prevention &  
Reconstruction



## **Post-Conflict Fund**

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