

Decentralized Service Delivery for the Poor

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Preface

The collaboration between the Government of Mexico (GOM) and the World Bank on poverty has four objectives: (i) to assist the GOM in improving the effectiveness of its programs in reducing poverty; (ii) to support the analysis and design (or redesign) of specific policy instruments; (iii) to build capacity, especially in evaluation techniques and processes; and (iv) through workshops, to share best practice in poverty reduction policies in a national and international context. The combination of demand-driven analytical work and capacity building is designed to strengthen the government's institutional capacity to implement policies that bring about effective poverty reduction results on the ground.

The results of the first phase of the Programmatic Poverty Work of the World Bank in Mexico were published in 2004: *Poverty in Mexico: an Assessment of Conditions, Trends, and Government Strategy* (World Bank, 2004). The second report was published in 2005: *Income Generation and Social Protection for the Poor*, which summarized and consolidated the findings of three World Bank studies on poverty issues in Mexico written as part of the second phase work: Urban Poverty, Rural Poverty, and Social Protection.

This report is structured in two Volumes. Volume I is a cross-sectoral report—the Core Report. The first part includes the program and performance overview which describes the programs (including their poverty goals) and their process of decentralization, the overview of expenditures, the access of the poor to these services, and the evidence on the quality of services. The second part of the Core Report is on the institutional dimensions of decentralized service delivery which includes the WDR 2004-type framework of accountability, adapted to the situation in Mexico. Volume II contains the sectoral pieces.

The third phase of the Poverty Work was coordinated by Steven Webb and Gladys López-Acevedo. Team members included Marcela Rubio, Mark V. Hagerstrom, Harry Patrinos, Vicente García-Moreno, April Harding, María Luisa Escobar, Anna Wellenstein, Luis Andrés, Angélica Núñez, José María Caballero, David Rosenblatt, Christian González, and Odracir Barquera. Specific inputs were provided by Armando Arredondo, Jesús Álvarez, John Scott, Carlos Mancera, Michael Walton, and Carlos Moreno. Elizabeth Forsyth assisted with the editing.

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The Vice President for Latin America and the Caribbean is Pamela Cox; the Country Director for the Mexico and Colombia Unit is Isabel Guerrero; the Sector Director for Poverty Reduction and Economic Management in Latin America and the Caribbean is Ernesto May; Sector Leader for PREM in the Mexico and Colombia Unit is David Rosenblat; and the Task Managers are Steven Webb and Gladys López-Acevedo.

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Acronyms and Abbreviations

| | |
|------------|---|
| AGEs | <i>Apoyos a la Gestión Escolar</i> School Management Support Program |
| CIDRS | <i>Comisión Intersecretarial para el Desarrollo Rural Sustentable</i> Inter-Secretarial Commission for Sustainable Rural Development |
| CDI | <i>Comisión Nacional para el Desarrollo de los Pueblos Indígenas</i> National Commission for the Development of Indigenous Peoples |
| CMDRS | <i>Consejos Municipales de Desarrollo Rural Sustentable</i> Municipal Councils for Sustainable Rural Development |
| CNA | <i>Comisión Nacional del Agua</i> National Water Commission |
| CONAFE | <i>Consejo Nacional de Fomento Educativo</i> National Council for Educational Support |
| CONAPO | <i>Consejo Nacional de Población</i> National Population Council |
| COPLADEMUN | <i>Consejos de Planeación Municipal</i> Municipal Planning Councils |
| DGE | <i>Dirección General de Evaluación</i> General Direction for Evaluation |
| ENHRUM | <i>Encuesta Nacional de Hogares Rurales de México</i> National Rural Households Survey of Mexico |
| ENIGH | <i>Encuesta Nacional de Ingresos y Gastos de los Hogares</i> National Household Income and Expenditure Survey |
| FAEB | <i>Fondo de Aportaciones para la Educación Básica</i> Basic Education Fund |
| FAETA | <i>Fondo de Aportaciones para la Educación Técnica y de Adultos</i> Technical and Adult Education Fund |

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| FAIS | <i>Fondo de Aportaciones para la Infraestructura Social</i> Social Infrastructure Fund |
| FAM | <i>Fondo de Aportaciones Múltiples</i> Multiple Uses Fund |
| FAO | <i>Food and Agriculture Organization</i> |
| FASSA | <i>Fondo de Aportaciones para los Servicios de Salud</i> Health Services Fund |
| FISE | <i>Fondo para la Infraestructura Social Estatal</i> State Social Infrastructure Fund |
| FISM | <i>Fondo para la Infraestructura Social Municipal</i> Municipal Social Infrastructure Fund |
| GDP | <i>Gross domestic product</i> |
| IMSS | <i>Instituto Mexicano de Seguro Social</i> Mexican Institute for Social Security |
| INEE | Instituto Nacional para la Evaluación de la Educación National Institute for Education Evaluation |
| INEGI | <i>Instituto Nacional de Estadística, Geografía e Informática</i> National Institute of Statistics, Geography, and Information |
| ISSSTE | <i>Instituto de Seguridad y Servicios Sociales de los Trabajadores del Estado</i> Security and Social Services Institute for the State Workers |
| LCF | <i>Ley de Coordinación Fiscal</i> Fiscal Coordination Law |
| LDRS | <i>Ley de Desarrollo Rural Sustentable</i> Law of Sustainable Rural Development |
| OLS | <i>Ordinary least squares</i> |
| ORFIS | <i>Órgano de Fiscalización Superior</i> Comptroller's Office |

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| PAN | <i>Partido Acción Nacional</i> National Action Party |
| PAFEF | <i>Programa de Apoyos para el Fortalecimiento de las Entidades Federativas</i> Support Program for the Strengthening of the States |
| PAPIR | <i>Programa de Apoyo a los Proyectos de Inversión</i> Program for Investment Projects Support |
| PEC | <i>Programa de Escuelas de Calidad</i> Program of Schools of Quality |
| PISA | <i>Program for International Student Assessment</i> |
| PRD | <i>Partido de la Revolución Democrática</i> Democratic Revolution Party |
| PRI | <i>Partido Revolucionario Institucional</i> Institutional Revolutionary Party |
| PRODESCA | <i>Programa de Desarrollo de Capacidades</i> Program for the Development of Capacities |
| PROFEMOR | <i>Programa de Fortalecimiento de Empresas y Organizaciones Rurales</i> Program for the Strengthening of Firms and Rural Organization |
| PRONASOL | <i>Programa Nacional de Solidaridad</i> National Solidarity Program |
| SAGARPA | <i>Secretaría de Agricultura, Ganadería, Desarrollo Rural, Pesca y Alimentación</i> Ministry of Agriculture, Livestock, Rural Development, Fishery, and Alimentation |
| SEDESOL | <i>Secretaría de Desarrollo Social</i> Ministry of Social Development |
| SEP | <i>Secretaría de Educación Pública</i> Ministry of Public Education |
| SHCP | <i>Secretaría de Hacienda y Crédito Público</i> Ministry of Finance and Public Credit |

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| SNTE | <i>Sindicato Nacional de Trabajadores de la Educación</i> Teachers' Union |
| SRA | <i>Secretaría de la Reforma Agraria</i> Ministry of the Agrarian Reform |
| SSA | <i>Secretaría de Salud</i> Ministry of Health |