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Poverty in a New Nation: Analysis for Action
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ABBREVIATIONS AND ACRONYMMS

ADB Asian Development Bank
CFET Consolidated Fund for East Timor
DPT Diphtheria, Pertussis, Tetanus
ETTA East Timor Transitional Authority
GDP Gross Domestic Product
JICA Japan International Cooperation Agency
MDG Millennium Development Goal
MICS Multiple Indicators Cluster Survey
MoPF Ministry of Planning and Finance
NDP National Development Plan
NGO Non-Government Organization
PNG Papua New Guinea
PPA Participatory Potential Assessment
PPP Purchasing Power Parity
PTA Parent Teacher Association
SUSENAS Indonesian Socio-economic Household Survey
TLSS Timor-Leste Living Standard Measurement Survey
UN United Nations
UNDP United Nations Development Program
UNICEF United Nations Children’s Fund
UNMISET United Nations Mission of Support in East Timor
UNTAET United Nations Transitional Administration in East Timor

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This report lays out the challenge of poverty reduction in Timor-Leste. It is based on the first nationally-representative household survey collected during August to December 2001. This work was conducted by the Poverty Assessment Project, a partnership between the Government of Timor-Leste (with the Ministry of Planning and Finance providing overall guidance), the World Bank, the Asian Development Bank (ADB), the Japanese International Cooperation Agency (JICA), the United Nations Development Program (UNDP), United Nations Children's Fund (UNICEF) and United Nations Mission of Support in East Timor (UNMISET). The Poverty Assessment Project was launched to provide up-to-date information on living conditions after the violence in 1999 as input into the National Development Plan. The Poverty Assessment Project comprised three data collection activities on different aspects of living standards, which taken together, provide a comprehensive picture of well-being in Timor-Leste on the eve of independence:

- **Suco Survey** – This is a census of all the 498 sucos in the country and provides an inventory of existing social and physical infrastructure, and of economic characteristics of each suco, in addition to aldeia level population figures. It was completed between February and April 2001, and the report, written by the ADB, was published in October 2001.

- **Participatory Potential Assessment**: This qualitative community survey assisted 48 aldeias to take stock of their assets, skills and strengths, identify the main challenges and priorities and formulate strategies for tackling these within their communities. The field work took place between November 2001 and January 2002. This activity was managed by UNDP and the report was finalized in May 2002.

- **Household Survey**: The Timor-Leste Living Standards Measurement Survey is a nationally representative survey of 1800 households from 100 sucos covering one percent of the population. This comprehensive survey was designed to diagnose the extent, nature and causes of poverty and analyze policy options for the country. Data collection was undertaken between end-August and November 2001.

This report, written in two volumes, was a collaborative effort of the members of the Poverty Assessment Project, with the World Bank taking the lead in the analysis. The objectives of this report are modest – to set a baseline for the new country on the extent, nature and dimensions of poverty; to assist the decision making of the newly elected government and its efforts in formulating, implementing and monitoring its Poverty Reduction Strategy. The objective was not to lay out the elements of the poverty strategy
but rather to present evidence on the basis of which the Timorese can define and refine their own poverty reduction strategy. We hope this is just the start of a series of analysis to consider the effects of government policies on different groups of people, especially the poor.

The preliminary analysis from the household survey was presented at a workshop in Dili in February 2002. The early results fed into the National Development Plan presented by the Government at independence. Sector analysis for health, education and agriculture were also presented at the workshop and in more detailed discussions with the relevant Ministries. The full report was discussed with the Government in January 2003. A series of seminars was organized by the Ministry of Planning and Finance during January 13-24, 2003. The dissemination took place before the Ministries embarked on the prioritizing and sequencing of the National Development Plan for the FY2004 budget. Seminars were held at the Council of Ministers and several Ministries (Education, Health, Agriculture, Labor and Solidarity and Finance and Planning). A large workshop in Dili and three regional workshops in Baucau, Ainaro and Maliana were organized for Government officials from the center and districts, civil society representatives, including the Church, women’s, students and youth groups, NGOs, Chefe de Sucos, and development partners. The results from the UNICEF sponsored Multiple Indicators Survey (MICS) were also presented by their staff and consultants at these workshops, and at the Council of Ministers and the Ministry of Health seminars. The report was revised in light of the comments received and the health section was updated using the MICS results.
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