

Workshop on Anticorruption practices in the water sector in Africa

Kampala, Uganda June 20-21, 2006

Background

Corruption has been identified as one of the greatest obstacles to countries' development since it distorts public expenditures, undermines institutions and deters further investments. Anti-corruption policies must be improved in order to increase the effectiveness of development programs aimed at reducing poverty.

Infrastructure sectors are particularly exposed to corruption practices since they involve monopolies or quasi monopolies of critical public services, huge construction works and opportunities for concessions or privatizations; all of them possible sources of huge profits. Corruption is pervasive in developing countries because of weak institutions and the lack effective checks and balances. Furthermore, in many developing countries, the provision of water services to households or businesses is the primary responsibility of municipalities thereby highly politicized. The water supply and sanitation (WSS) sector is thus particularly vulnerable to corruption practices since it involves significant construction contracts as well as monopolistic services which may lead to petty-corruption practices. Corruption practices found in the WSS sector can be grouped in three broad areas: **corruption within the public sector**, **corruption in the interaction between public and private sector** (procurement) and **corruption between public sector and consumers** (petty corruption). Consequently, tackling corruption in the WSS sector requires the elaboration of a comprehensive strategy that involves efforts from all stakeholders, including public sector, private companies and consumers. Such a strategy should aim at promoting and consolidating the rule of law. On the public sector's side, enhancing or promoting the culture of transparency and accountability as well as promoting effective regulation are crucial. On the private sector's side, corporate governance and transparent practices need to be reinforced. Consumers' active participation in programs designed to increase accountability of service providers should be promoted by for example enhancing the advocacy capacity of consumer associations.

Objective

The objectives of this two-day workshop are to: (1) exchange experience and promote a better understanding of the nature and the extent of corruption in the water sector; (2) discuss a framework to analyze corruption practices in the WSS sector; (3) identify a set of anti-corruption interventions that could be implemented by governments and donors; (4) identify areas for further knowledge development. The workshop will gather different water stakeholders, including representatives from governments, industry players, NGOs and consumer associations. World Bank staff working on water supply and sanitation projects in Africa will also participate to this knowledge exchange workshop. The workshop will draw from contribution from Transparency International whose expertise in the area is well established.

Partners

This workshop is jointly organized by the:

- Ministry of Water, Land and Environment of Uganda
- World Bank Institute (PPPI and Water and Rural Development programs)
- Water and Sanitation Program in the Energy and Water Department, and
- Water and Urban Divisions of the Africa Regions.
- SIDA

Structure of the Workshop

This 2-day workshop mixes plenary presentations and discussions in working groups. The first plenary session (Plenary session1) will allow participants to appraise corruption issues within the overall governance framework. It is proposed to invite three guest speakers to address these broader issues. **Dani Kauffman** (WB) will discuss corruption in infrastructure sectors within the broader governance framework, and will discuss findings of the research work that he has conducted in this area during the past decade. An overview of the World Bank strategy to achieve the MDGs in the Water and Sanitation sector will be

presented by **Eustache Ouayoro**, Sector Manager Water and Urban in the World Bank. Finally, **Donal O’Leary** from Transparency International will review specific corruption practices in the water sector.

In the afternoon of day1, plenary session 2 will involve the presentations of case studies highlighting the different dimensions of corruption in the water and sanitation sector. **M. Mamadou Lamine Kouaté** will present the strategy implemented by ONEA to tackle public – public corruption. **M. Anton Earle** will present a case on public procurement corruption using the “Lesotho highlands water case study”. **M. Francis Mugo** will present the Nairobi water and Sewerage company’s efforts to enhance governance and eliminate corruption in the delivery of water services. The presentations will be followed with a short Q&A session. Prior to splitting participants into smaller groups, a short survey will be conducted to collect participants’ perception on corruption practices and scope in the water sector. The results of the survey will be discussed during plenary session 4 in the second day.

After a short coffee break, participants will be invited to split in working groups of around 10 people. Three (3) working groups are planned. In each working group, participants will be invited to deepen the analysis of one of the corruption dimensions:

- *Working group 1* will focus on corruption issues within the public sector;
- *Working group 2* will focus on corruption issues in public procurement (civil works, services, concessions) ;
- *Working group 3* will focus on corruption issues in the provision of water and sanitation services.

The second day of the workshop is divided in three blocks. The first block will involve the presentation of working groups’ reports during plenary session 3. The second block will involve practitioner’s views or experience on how concretely corruption can be curtailed. Ronald Mclean Abarao, a former mayor of La Paz (Bolivia) will share his experience in tackling corruption in the provision of municipal services, including water and sanitation services. Donal O’leary will present the Water Integrity Network (WIN). The third block involves a roundtable that will help to refine the main conclusions or recommendations stemming from this workshop. This block involves two presentations. The first presentation will discuss the results of the short survey conducted during the working groups to map out corruption and anticorruption practices. The second presentation will outline a draft anticorruption strategy prepared by WSP. An open discussion will follow these two presentations, and will hopefully help to identify the most critical corruption issues or practices in the sector and how these should be tackled.

Target Audience

The target audience will be composed by:

- Representatives of governments (regulators, policymakers),
- Industry players (water operators, constructors, consultants, financiers)
- Advocacy groups (NGOs, consumer associations)
- Donors.

In total, the workshop will accommodate around 40-45 participants.

Venue: Kampala, Sheraton on June 20-21 2006

PROPOSED AGENDA

Tuesday June 20, 2006

09h00 -10h00	<p style="text-align: center;">Introduction of the Workshop and Opening Ceremony</p> <p>The Honorable Maria Mutagamba, Minister of State, Ministry of Water, Land and Environment, Uganda Mrs. Grace M. Yabrudy, Country Manager, The World Bank</p>
10h00-10h30	<i>Coffee Break</i>
10h30-12h30	<p>Plenary Session 1: <i>Corruption within the broader governance agenda, where does the water sector stand?</i></p> <p>Moderator: The Honorable Maria Mutagamba, Minister of State, Ministry of State, Land and Environment, Uganda</p> <p>Keynote speech1: Challenges for achieving MDGs in the water – an outline of the World Bank strategy by Eustache Ouayoro, Manager, Water & Urban Sectors, The World Bank.</p> <p>Keynote speech2: Governance and Corruption Issues in Infrastructure sectors by Dani Kauffman, WBI, TBC</p> <p>Keynote speech3: Specific corruption issues in the water sector by Donal O’Leary, TI (40 min)</p> <p>Questions & Answers (30 min)</p>
13h00-14h30	<i>Lunch Break</i>
14h30-16h00	<p>Plenary Session 2: <i>Presentation of Case Studies and introduction to Working Groups</i></p> <p>Moderator: Alexander Fleming, Manager, WBIFP</p> <p>Presentation 1: Tackling corruption within the public sector – the experience of ONEA in Burkina Faso by Mamadou Lamine Kouaté, CEO ONEA</p> <p>Presentation 2: Tackling corruption on public procurement – the Lesotho Highlands water project by Anton Earle, Director Africa Center for Water Research</p> <p>Presentation 3: Tackling corruption in the provision of service delivery – the case of the Nairobi Water and Sewerage Company Ltd by Francis Mugo, CEO, NWSC.</p>
16h00–16h15	<i>Coffee Break</i>
16h15-18h30	<p>Working Group 1: Corruption within the public sector. Facilitator: Jan Janssens, WBIEN</p> <p>Working Group 2: Corruption in public procurement. Facilitator: Eustache Ouayoro, Manager World Bank</p> <p>Working Group 3: Corruption in the delivery of services. Facilitator: Andrew Macoun, Lead Water and sanitation specialist, World Bank</p>

18h30-19h30	<p><u>Collection of survey questionnaires</u></p> <p>Working groups – free study time</p>
19h30-22h00	<p><i>Workshop Dinner</i></p>
	<p>Wednesday June 21, 2006</p>
09h00-11h00	<p>Plenary session 3 - <i>Presentation of working groups reports</i></p> <p>Moderator: Alexander Fleming, Manager, WBIFP, World Bank WG1 (20 min) WG2 (20 min) WG3 (20 min)</p> <p>Questions & Answers (60 min)</p>
10h00-10h30	<p><i>Coffee Break</i></p>
11h30-13h00	<p>Plenary session 4 - <i>Recent international initiatives to curtail corruption</i></p> <p>Moderator: Ms. Anna Liljelund Hedqvist, Programme Officer for Water, SIDA</p> <p>Presentation 1: Water Integrity Network (WIN): <i>fighting corruption in water worldwide</i> by Donal O'Leary, TI (30 min)</p> <p>Presentation 2: Anticorruption strategies in WSS – the experience of the city of La Paz (Bolivia) by Ronald McLean Abaroa, WBI, (30 min)</p> <p>Questions & Answers (30 min)</p>
13h00-14h30	<p><i>Lunch Break</i></p>
14h30-17h00	<p>Roundtable – <i>Anticorruption strategy, elements and the way forward</i></p> <p>Moderator: Ede Ijjasz-Vasquez, Manager, WSP</p> <p>Presentation 1: Corruption and anticorruption mapping- conclusions of the participants' survey, Paul Numba, WBI (20 min)</p> <p>Presentation 2: Curtailing corruption in the water sector – elements for a strategy, Piers Cross, WSP (20 min)</p> <p>Open discussions – (1h15)</p>
17h30-18h00	<p><i>Closing Ceremony of the Workshop</i></p> <p>The Honorable Maria Mutagamba, Minister of State, Ministry of Water, Land and Environment, Uganda</p>
	<p>Workshop Cocktail</p>